AUSTRALIAN JOURNAL OF ADMINISTRATIVE LAW

Volume 14, Number 2

February 2007

EDITORIAL

Access to justice	71
Rule in Browne v Dunn	71
Limiting cross-examination	71
Open justice	72
FREEDOM OF INFORMATION – Ron Fraser	
Book review: Freedom of Information and Privacy in Australia	73

ARTICLES

Litigating questions of quality – *Greg Weeks*

There are some grounds of judicial review which inherently lead the court to consider questions of the quality of the decision-maker's decision. The most prominent of these are review for Wednesbury unreasonableness and S20/2002 irrationality or illogicality. These grounds of review require careful application to avoid reviewing the merits of a case. The Australian Retailers case demonstrates another difficulty with quality review – that of what detail should be allowed in the evidence both supporting and rebutting the alleged error of law. This article provides a brief examination of the nature of quality review, followed by an examination of the approach used by Weinberg J in Australian Retailers. The article also suggests a method by which judicial review for issues of quality can serve its intended purpose – to catch rare and absurd decisions – without becoming unduly time-consuming or, worse, degenerating into merits review.

76

86

Scope of Wednesbury unreasonableness: In need of reform? - Elizabeth Carroll

The Administrative Review Council's Discussion Paper entitled, The Scope of Judicial Review, was published for the purpose, in part, of identifying judicial review grounds requiring legislative limitation. The Discussion Paper described Wednesbury unreasonableness as having "expanded over time to become more onerous and open-ended". This article assesses the Administrative Review Council's claims, first, on the basis of material in the Discussion Paper and, secondly, in the context of Wednesbury unreasonableness decisions delivered since the publication of the Discussion Paper. While Wednesbury unreasonableness has a degree of flexibility, examination of case law indicates that its scope of operation is limited. The ground should not be the subject of legislative reform, because this would undermine the function of Wednesbury unreasonableness to allow courts to intervene in relation to extremely irrational decisions to which other grounds of judicial review do not apply.

Administrative decision-making in the sexual and gender-based persecution context – Udara Jayasinghe

The new wave of refugees arriving in Australia from the Middle East, Africa and Asia has seen many women claiming sexual and gender-based persecution. This form of violence is socially and culturally constructed as it is inflicted on a woman because of her sex and/or gender and the associated discrimination or vulnerability that exists within a given community. To be a refugee under the Refugees Convention, an applicant must establish that she has suffered sexual and gender-based persecution due to one of the prescribed Convention grounds of race, religion, nationality, political opinion and membership of a particular social group. In the absence of a separate ground of "gender", Australian courts have considered sexual and gender-based persecution claims under the existing Convention grounds. The essential elements of sexual and gender-based persecution claims exist within the varying cultural and social contexts of the claimant. Determining all the defining attributes of a sexual and gender-based persecution claim is therefore a challenge for administrative decision-makers. This article will first identify the nature and various forms of sexual and gender-based violence. Secondly, it will discuss how claims arising as a result of such violence (including claims in the trafficking context) have been considered under the refugee definition. Finally, using the example of a trafficked woman, the substantive aspects of gender persecution claims and the difficulties presented to administrative decision-makers due to the social and cultural considerations surrounding these forms of persecution will be discussed. 102

Guidelines for Contributors

Submission and licence agreement instructions

All contributions to the journal are welcome and should be sent, with a signed licence agreement, to the Production Editor, *Australian Journal of Administrative Law*, Lawbook Co., PO Box 3502, Rozelle, NSW 2039 (mail), 100 Harris St, Pyrmont, NSW 2009 (courier) or by email to ajadmini@thomson.com.au, for forwarding to the Editor. Licence agreements can be downloaded via the internet at <u>http://www.thomson.com.au/support/as_contributors.asp</u>. If you submit your contribution via email, please confirm that you have printed, signed and mailed the licence agreement to the attention of the Production Editor at the mailing address noted above.

Letters to the Editor

By submitting a letter to the editor of this journal for publication, you agree that Thomson Legal & Regulatory Limited, trading as Lawbook Co., may edit and has the right to, and may license third parties to, reproduce in electronic form and communicate the letter.

Manuscript

- Manuscript must be original, unpublished work that has not been submitted for publication elsewhere.
- Personal details (name, qualifications, position) for publication and a delivery address, email address and phone number must be included with the manuscript.
- Manuscript must be submitted electronically via email or on disk in Microsoft Word format.
- Manuscript should not exceed 4,000 words for articles or 1,500-2,000 words for section commentary or book reviews. An abstract of 100-150 words is to be submitted with article manuscripts.
- Proof pages will be sent to contributors. Authors are responsible for the accuracy of case names, citations and other references. Excessive changes to the text cannot be accommodated.
- Contributors of articles receive 25 free offprints of their article and a copy of the part in which the article is published. Other contributors receive a copy of the part to which they have contributed.
- This journal complies with the Higher Education Research Data Collection (HERDC) Specifications for peer review. Each article is, prior to publication, reviewed in its entirety by a suitably qualified expert who is independent of the author.

Style

1. Levels of headings should be clearly indicated (no more than four levels).

2. Cases:

- Case citation follows case name. Where a case is cited in the text, the citation should follow immediately rather than as a footnote. Give at least two and preferably all available citations, the first listed being the authorised reference.
 Australian citations should appear in the following order: authorised series; Lawbook Co./ATP series; other company
- series (ie CCH, Butterworths); media neutral citation.
- "At" references should only refer to the best available citation, eg: Mabo v Queensland [No 2] (1992) 175 CLR 1 at 34; 66 ALJR 408; 107 ALR 1.
- Where only a media neutral citation is available, "at" references should be to paragraph, eg: YG v Minister for Community Services [2002] NSWCA 247 at [19].
- For international cases best references only should be included.
- 3. Legislation should be cited as follows:
 - Trade Practices Act 1974 (Cth), s 51AC. The full citation should be repeated in footnotes.

4. Books should be cited as follows:

- Macken JJ, O'Grady P, Sappideen C and Warburton G, *The Law of Employment* (5th ed, Lawbook Co., 2002) p 55. • In footnotes do not use ibid or op cit. The following style is preferred:
 - 4. Austin RP, "Constructive Trusts" in Finn PD (ed), Essays in Equity (Law Book Co, 1985).
 - 5. Austin, n 4, p 56.

5. Journals should be cited as follows:

- Odgers S, "Police Interrogation: A Decade of Legal Development" (1990) 14 Crim LJ 220.
- Wherever possible use official abbreviations not the full name for journal titles.
- In footnotes do not use ibid or op cit. The following style is preferred:
- 6. Sheehy EA, Stubbs J and Tolmie J, "Defending Battered Women on Trial: The Battered Woman Syndrome and its Limitations" (1992) 16 Crim LJ 220.
- 7. Sheehy et al, n 6 at 221.
- 6. Internet references should be cited as follows:
- Ricketson S, *The Law of Intellectual Property: Copyright, Designs and Confidential Information* (Lawbook Co., subscription service) at [16.340], <u>http://www.subscriber.lawbookco.com.au</u> viewed 25 June 2002. Underline the URL and include the date the document was viewed.

For further information visit http://www.thomson.com.au/legal/.

SUBSCRIPTION INFORMATION

The Australian Journal of Administrative Law comprises four parts a year.

Customer service and sales inquiries: Tel: 1300 304 195 Fax: 1300 304 196 Web: <u>http://www.thomson.com.au/legal/p_index.asp</u> Email: <u>LRA.Service@thomson.com</u>

> Editorial inquiries: Tel: (02) 8587 7000

HEAD OFFICE 100 Harris Street PYRMONT NSW 2009 Tel: (02) 8587 7000 Fax: (02) 8587 7100



© Thomson Legal & Regulatory Limited ABN 64 058 914 668 trading as Lawbook Co.

ISSN 1320-7105

Typeset by Lawbook Co., Pyrmont, NSW

Printed by Ligare Pty Ltd, Riverwood, NSW

C LAWBOOK CO.